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MRN: 25 STATE 55566

Date/DTG: Jun 08, 2025 / 080503Z JUN 25

From: SECSTATE WASHDC

Action: ALL DIPLOMATIC AND CONSULAR POSTS COLLECTIVE Immediate

E.O: 13526

TAGS: CVIS, PGOV, PTER, PREL, PINS, CMGT, KCSY, KHLS

Captions: SENSITIVE
Reference: 25 STATE 5914

Subject: DEMARCHE POINTS: PRESIDENTIAL PROCLAMATION ON RESTRICTING

THE ENTRY OF FOREIGN NATIONALS OF CERTAIN COUNTRIES

1. (U) This is an Action Request. Please see paragraphs 2 and 6.

2. ACTION REQUEST: Posts may draw on the following demarche points for use with countries at an appropriate level. Posts are strongly encouraged but not required to deliver this demarch. The purpose of this demarche is: 1) to provide information regarding the full or partial suspension of entry and visa issuance to nationals of 19 countries as directed by Presidential Proclamation "Restricting the Entry of Foreign Nationals to Protect the United States from Foreign Terrorists and Other National Security and Public Safety Threats" and 2) to set the stage for future engagements with all countries to encourage cooperation to improve information-sharing and identity-management procedures as well as to address both terrorism-related and public-safety risks. Posts should report by front channel cable any substantive response, noting in particular any comments or commitments the host governments made in response to this demarche.

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- **SUMMARY:** In compliance with the Presidential Proclamation on Restricting the Entry of Foreign Nationals to Protect the United States from Foreign Terrorists and Other National Security and Public Safety Threats (hereafter referred to as "the PP"), the entry into the United States of nationals of 12 countries is suspended, effective June 9, 2025, at 12:01 a.m. Eastern Daylight Time (EDT), pursuant to Section 212(f) of the Immigration and Nationality Act (INA). Countries subject to a full suspension of entry under INA 212(f) are: Afghanistan, Burma, Chad, Republic of the Congo, Equatorial Guinea, Eritrea, Haiti, Iran, Libya, Somalia, Sudan, and Yemen. Countries subject to a partial suspension under INA 212(f) are: Burundi, Cuba, Laos, Sierra Leone, Togo, Turkmenistan, and Venezuela. The issuance of nonimmigrant and immigrant visas to nationals of these countries will be suspended as of the effective date (with limited exceptions. For additional information, see the full PP text here. Talking points for use with host governments are included below, and if-asked press guidance will be available on CAWeb. END SUMMARY.
- BACKGROUND: On January 20, 2025, the President issued E.O. 14161 ("Protecting the United States from Foreign Terrorists and Other National Security and Public Safety Threats"), which directed the Secretary of State, the Attorney General, the Secretary of Homeland Security, and the Director of National Intelligence to submit a joint report to the President "identifying countries throughout the world for which vetting and screening information is so deficient as to warrant a partial or full suspension on the admission of nationals from those countries pursuant to section 212(f) of the INA." On June 4, 2025, President Trump issued a Presidential Proclamation, "Restricting the Entry of Foreign Nationals to Protect the United States from Foreign Terrorists and Other National Security and Public Safety Threats," suspending the entry of nationals from certain countries.
- 5. (U) TALKING POINTS: Posts may leave behind these talking points as a non-paper. Posts may also wish to have on hand a copy of the

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Presidential Proclamation and White House Fact Sheet to leave behind upon request.

(U) BEGIN TALKING POINTS

[Post are encouraged to deliver the following points to host country officials, regardless of whether the host country is designated by the PP]

- (U) President Trump has clearly stated that U.S. national security and the safeguarding of our borders is a top priority of the United States.
- (U) The President has determined that a full or partial suspension of entry of nationals from 19 countries is in the U.S. national interest.
 - O (U) Full suspension: In accordance with June 4, 2025,
 Presidential Proclamation Restricting the Entry of Foreign
 Nationals to Protect the United States from Foreign Terrorists
 and Other National Security and Public Safety Threats, the entry
 to the United States of nationals of Afghanistan, Burma, Chad,
 Republic of the Congo, Equatorial Guinea, Eritrea, Haiti, Iran,
 Libya, Somalia, Sudan, and Yemen is suspended, effective 12:01
 a.m. Eastern Daylight Time on June 9, 2025. The entry of foreign
 nationals traveling on passports from those countries is
 suspended for all nonimmigrant and immigrant classifications,
 subject to limited exceptions. Visas in these categories will be
 refused unless an exception or case-by-case exception for U.S.
 national interest applies.
 - (U) Partial suspension: Additionally, effective 12:01 a.m.
 Eastern Daylight Time on June 9, 2025, the entry to the United
 States of nationals of Burundi, Cuba, Laos, Sierra Leone, Togo,
 Turkmenistan, and Venezuela is partially suspended pursuant to the Presidential Proclamation. Under the partial suspension, the

CIV025 Page 3 of 7 entry of immigrants and nonimmigrants in the B1/B2 (visitor) and F, M, J (student and exchange visitor) classifications traveling on passports from these countries is suspended, subject to limited exceptions. Visas in these categories will be refused unless an exception or case-by-case exception for U.S. national interest applies.

- (U) The suspension applies only to foreign nationals of the designated countries who are outside the United States AND who do not hold a valid visa on the effective date of the PP.
- (U) No visas issued before June 9, 2025, have been revoked because of the Proclamation.
- (U) The PP outlines the following exceptions to the full and partial suspensions:
 - Any lawful permanent resident of the United States;
 - Any dual national of a designated country traveling on a passport of a country not designated for suspension;
 - Any foreign national traveling with a valid nonimmigrant visa in the following classifications: A-1, A-2, C-2, C-3, G-1, G-2, G-3, G-4, NATO-1, NATO-2, NATO-3, NATO-4, NATO-5, or NATO-6;
 - Any athlete or member of an athletic team, including coaches, persons performing a necessary support role, and immediate relatives, traveling for the FIFA World Cup, Olympics, or other major sporting event as determined by the Secretary of State;
 - Any foreign national traveling on an immediate family immigrant visa (IR-1/CR-1, IR-2/CR-2, IR-5) who can demonstrate clear and convincing evidence of identity and family relationship (e.g., DNA) to obtain the immigrant visa;
 - Any foreign national traveling on an adoption-based family visa (IR-3, IR-4, IH-3, IH-4);

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- Any foreign national traveling with a valid Afghan Special Immigrant Visa;
- Any foreign national traveling with a valid Special Immigrant Visa for United States Government employees; and
- Any foreign national traveling on an immigrant visa who is a member of an ethnic or religious minority facing persecution in Iran.
- (U) The full text of the Presidential Proclamation is publicly available on the White House Presidential Actions page. A Fact Sheet is also available on the White House Fact Sheets page.
- (U) The restrictions are country-specific and consider each country's unique circumstances and their specific deficiencies. These can include significant terrorist presence or state-sponsored terrorism, inadequate or uncooperative information-sharing and screening and vetting processes, high visa overstay rates, or historic lack of cooperation to accept back their removable nationals.
- (U) Every state is obligated to accept the return of its citizens when another state, including the United States, seeks to remove them. As noted previously, governments that do not facilitate the repatriation of their nationals from the United States face serious consequences. The United States expects all countries to demonstrate a clear and repeatable process through which countries accept back their removable nationals.
- (U) In the coming weeks, we expect more information to share about measures that can be taken by all countries to improve their information-sharing and identity-management protocols and practices and to regularly share their identity and threat information with the immigration screening and vetting systems of the United States

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- (U) For Countries covered by a full or partial suspension of entry into the United States under the PP - Afghanistan, Burma, Chad, Republic of the Congo, Equatorial Guinea, Eritrea, Haiti, Iran, Libya, Somalia, Sudan, Yemen, Burundi, Cuba, Laos, Sierra Leone, Togo, Turkmenistan and Venezuela:
- (U) The Proclamation has identified your country's specific reason for inclusion as . . . (draw language directly from the Proclamation: Link)
- (U) Your government must find ways to address the inadequacies we have identified, and we fully encourage as much cooperation and collaboration as possible in our shared national security interests.
- (U) In the coming weeks, we will have more information to share about measures that must be taken to comply with United States screening, vetting, immigration, and security requirements.
- (U) IF ASKED ABOUT REMEDIATION: The Presidential Proclamation directs the U.S. government to submit reports to the President within 90 days of the PP and every 180 days thereafter assessing whether any suspensions and limitations imposed by sections 2 and 3 of this proclamation should be continued, terminated, modified, or supplemented.
 - These ongoing assessments aim to ensure that the entry of foreign nationals of designated countries are not detrimental to the interests of the United States.
 - In the coming weeks, we will have more information to share about possible actions [country] can take to establish the sufficiency of their screening and vetting information.

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UNCLASSIFIED Page 6 of 7 o The President may, at his discretion, consider removing countries from the full or partial suspension list when they establish the sufficiency of their screening and vetting information.

END TALKING POINTS.

- 7. (U) POINT OF CONTACT: Posts should contact their liaison in VO/F with any questions related to this request.
- 8. (SBU) REPORTING: Posts that deliver the demarche are encouraged to report via front-channel cable the date and recipient of this demarche following transmission of this cable. To ensure timely receipt, please direct responses to VO/F.
- 9. Minimize considered.

Signature:	RUBIO
XMT:	BASRAH, AMCONSUL; CARACAS, AMEMBASSY; CHENGDU, AMCONSUL; KABUL, AMEMBASSY; MINSK, AMEMBASSY; SANAA, AMEMBASSY; ST PETERSBURG, AMCONSUL; VLADIVOSTOK, AMCONSUL; YEKATERINBURG, AMCONSUL

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